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In: KSC-BC-2020-06

The Prosecutor v. Hashim Thaçi, Kadri Veseli, Rexhep Selimi,

and Jakup Krasniqi

Before: Pre-Trial Judge

Judge Nicolas Guillou

Dr Fidelma Donlon **Registrar:**

Date: 23 July 2021

English Language:

Classification: Public

Public Redacted Version of Decision on Review of Detention of Hashim Thaçi

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THE PRE-TRIAL JUDGE, pursuant to Article 41(6), (10) and (12) of the Law on Specialist Chambers and Specialist Prosecutor's Office ("Law") and Rule 57(2) of the Rules of Procedure and Evidence Before the Kosovo Specialist Chambers ("Rules"), hereby renders this decision.

I. PROCEDURAL BACKGROUND

- On 5 November 2020, further to the confirmation of an indictment ("Confirmation Decision"), Hashim Thaçi ("Mr Thaçi") was arrested pursuant to a decision and an arrest warrant issued by the Pre-Trial Judge.³
- 2. On 22 January 2021, the Pre-Trial Judge rejected Mr Thaçi's application for interim release ("First Detention Decision").4
- On 24 February 2021, further to a joint request by the Accused in the present 3. case, who also waived the right to have their detention reviewed before the expiry of the two-month time limit set out in Article 41(10) of the Law and Rule 57(2) of the Rules, the Pre-Trial Judge varied the time limit for Mr Thaçi to make submissions on his continued detention until ten days after notification of the decision of the Panel of the Court of Appeals on his appeal against the First Detention Decision.⁵

¹ KSC-BC-2020-06, F00001, President, Decision Assigning a Pre-Trial Judge, 23 April 2020, public.

² KSC-BC-2020-06, F00026/RED, Pre-Trial Judge, Public Redacted Version of Decision on the Confirmation of the Indictment Against Hashim Thaçi, Kadri Veseli, Rexhep Selimi and Jakup Krasniqi, 26 October 2020, public; F00045/A03, Specialist Prosecutor, Further Redacted Indictment, 4 November 2020, public.

³ KSC-BC-2020-06, F00051, Registrar, Notification of Arrest of Hashim Thaçi Pursuant to Rule 55(4), 5 November 2020, public; F00027/RED, Pre-Trial Judge, Public Redacted Version of Decision on Request for Arrest Warrants and Transfer Orders, 26 October 2020, public; F00027/A01/RED, Pre-Trial Judge, Public Redacted Version of Arrest Warrant for Hashim Thaçi, 26 October 2020, public.

⁴ KSC-BC-2020-06, F00177, Pre-Trial Judge, Decision on Hashim Thaçi's Application for Interim Release, 22 January 2021, confidential. A public redacted version was filed on the same day, F00177/RED.

⁵ KSC-BC-2020-06, F00206, Pre-Trial Judge, Decision on Joint Defence Request for Extension of Time Limit, 24 February 2021, public, paras 3, 5-6.

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- 4. On 30 April 2021, the Court of Appeals Panel denied Mr Thaçi's appeal against the First Detention Decision ("Court of Appeals Decision").
- 5. On 12 May 2021, further to a request by Mr Thaçi, who further waived the right to have his detention reviewed before the expiry of the two-month time limit, the Pre-Trial Judge further varied the time limit for Mr Thaçi to make submissions on his continued detention until 31 May 2021.⁷
- 6. On 28 May 2021, pursuant to an additional request by Mr Thaçi, who waived the right to have his detention reviewed before the expiry of the two-month time limit, the Pre-Trial Judge further varied the time limit for Mr Thaçi to make submissions on his continued detention until 30 June 2021.8
- 7. On 30 June 2021, Mr Thaçi filed submissions on his continued detention ("Request"). The Specialist Prosecutor's Office ("SPO") responded on 12 July 2021 ("Response"). Mr Thaçi replied on 19 July 2021 ("Reply"). 11

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⁶ KSC-BC-2020-06, IA004/F00005, Court of Appeals Panel, *Decision on Hashim Thaçi's Appeal Against Decision on Interim Release*, 30 April 2021, confidential. A public redacted version was filed on the same day, IA004/F00005/RED.

⁷ KSC-BC-2020-06, F00292, Pre-Trial Judge, *Decision on Thaçi Request for Extension of Time Limit*, 12 May 2021, public.

⁸ KSC-BC-2020-06, F00327, Decision on Thaçi Additional Request for Extension of Time Limit, 28 May 2021, public.

⁹ KSC-BC-2020-06, F00377, Defence for Mr Thaçi, *Thaçi Defence Submissions on Detention Review*, 30 June 2021, confidential, with Annexes A-B, confidential. A public redacted version was filed on 21 July 2021, F00377/RED.

¹⁰ KSC-BC-2020-06, F00394, Specialist Prosecutor, *Prosecution Response to Thaçi Defence Submissions on Detention Review*, 12 July 2021, confidential. A public redacted version was filed on the same day, F00394/RED.

¹¹ KSC-BC-2020-06, F00404, Defence for Mr Thaçi, *Thaçi Defence Reply to Prosecution Response to Thaçi Defence Submissions on Detention Review*, 19 July 2021, confidential. A public redacted version was filed on 21 July 2021, F00404/RED.

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II. SUBMISSIONS

8. Mr Thaçi submits that his detention is no longer justified due to significant

changes in circumstances, which plead in favour of his interim release.¹² In this

respect, Mr Thaçi requests the Pre-Trial Judge to order his release into

[REDACTED], which have given their consent to his interim release into their

respective territories, subject to the conditions considered appropriate.¹³

9. The SPO responds that the continued detention of Mr Thaçi remains

necessary as there has been no relevant change in circumstances detracting from

the established reasons for the detention and that the risks under Article 41(6)(b)

of the Law have rather increased since the First Detention Decision.¹⁴

10. In his reply, Mr Thaçi rebuts the SPO allegations, challenging their accuracy. 15

III. APPLICABLE LAW

11. Article 41(6) of the Law provides that the Specialist Chambers ("SC") shall

only order the detention of a person when there is a grounded suspicion that the

person has committed a crime within the jurisdiction of the SC, and there are

articulable grounds to believe that the person: (i) is a flight risk; (ii) will destroy,

hide, change or forge evidence of a crime, or specific circumstances indicate that

the person will obstruct the progress of criminal proceedings; or (iii) will repeat

the criminal offence, complete an attempted crime, or commit a crime which he or

she has threatened to commit.

12. Article 41(10) of the Law provides that, until a judgment is final or until

release, upon the expiry of two (2) months from the last ruling on detention on

remand, the Pre-Trial Judge or Panel seized with the case shall examine whether

¹² Request, paras 2-3.

¹³ Request, para. 2.

¹⁴ Response, para. 1.

¹⁵ Reply, paras 1-20.

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reasons for detention on remand still exist and render a ruling by which detention

on remand is extended or terminated. This also follows from Rule 57(2) of the

Rules.

13. Article 41(12) of the Law provides that, in addition to detention on remand,

the following measures may be ordered to ensure the presence of the accused, to

prevent reoffending or ensure successful conduct of criminal proceedings:

summons, arrest, bail, house detention, promise not to leave residence, prohibition

on approaching specific places or persons, attendance at police station or other

venue, and diversion.

14. Pursuant to Rule 56(2) of the Rules, the Panel shall ensure that a person is not

detained for an unreasonable period prior to the opening of the case and, in case

of an undue delay caused by the Specialist Prosecutor, the Panel, having heard the

Parties, may release the person under conditions as deemed appropriate.

IV. DISCUSSION

A. APPLICABLE STANDARD

15. The Defence submits that the Pre-Trial Judge is required to carry out a review

of the necessity of detention every two months, independently from any "change

in circumstances", as the latter requirement only applies to any additional

detention review requested by an Accused, the SPO or initiated proprio motu.¹⁶

16. The SPO responds that a review of the necessity of the detention inevitably

requires the Pre-Trial Judge to assess what has changed since the previous ruling

on detention.¹⁷ It further argues that the Pre-Trial Judge is not required to make

findings on factors already decided in the initial ruling on detention. 18

¹⁶ Request, para. 7.

¹⁷ Response, para. 3.

¹⁸ Response, para. 3.

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17. The Pre-Trial Judge recalls that he has an obligation, under Article 41(10) of the Law, to examine whether the reasons for detention on remand still exist, including the grounds set out in Article 41(6) of the Law, namely whether (i) there is a grounded suspicion that the person has committed the crime(s), and (ii) there are articulable grounds to believe that any of the risks set out in Article 41(6)(b) of the Law has been fulfilled. 19 The Pre-Trial Judge is not required to make findings on the factors already decided upon in the initial ruling on detention but must examine these reasons or circumstances and determine whether they still exist. What is crucial is that the Pre-Trial Judge is satisfied that, at the time of the review decision, grounds for continued detention still exist.²⁰ The SPO bears the burden of establishing that the detention of the Accused is necessary.²¹

В. **GROUNDED SUSPICION**

18. As regards the threshold for continued detention, Article 41(6)(a) of the Law requires at the outset a grounded suspicion that the detained person has committed a crime within the jurisdiction of the SC. This is a conditio sine qua non for the validity of the detained person's continued detention.²²

- 19. Neither Mr Thaçi nor the SPO make submissions as to the existence of a grounded suspicion under Article 41(6)(a) of the Law.
- 20. The Pre-Trial Judge recalls that, in the Confirmation Decision, it was determined that, pursuant to Article 39(2) of the Law, there is a well-grounded suspicion that Mr Thaçi is criminally liable for a number of crimes against

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¹⁹ See for example, KSC-BC-2020-07, F00143, Pre-Trial Judge, Decision on Review of Detention of Hysni Gucati, 24 February 2021, public, para. 17.

²⁰ KSC-BC-2020-07, IA002/F00005, Court of Appeals Panel, Decision on Nasim Haradinaj's Appeal Against Decision Reviewing Detention, 9 February 2021, para. 55.

²¹ First Detention Decision, para. 19, with further references; similarly, ECtHR, Merabishvili v. Georgia [GC], no. 72508/13, Judgment ("Merabishvili v. Georgia [GC]"), 28 November 2017, para. 234.

²² Merabishvili v. Georgia [GC], para. 222, with further references.

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humanity and war crimes under Articles 13, 14(1)(c) and 16(1)(a) of the Law.²³

These findings were made on the basis of a standard exceeding the grounded

suspicion threshold required for the purposes of Article 41(6)(a) of the Law.²⁴

There have been no developments in the case negating these findings.

21. The Pre-Trial Judge, accordingly, finds that there continues to be a grounded

suspicion that Mr Thaçi has committed crimes within the subject-matter

jurisdiction of the SC for the purposes of Article 41(6)(a) and (10) of the Law.

C., **NECESSITY OF DETENTION**

22. Once the threshold in Article 41(6)(a) of the Law is met, the grounds that

would justify the deprivation of a person's liberty must be articulable in the sense

that they must be specified in detail.²⁵ The Pre-Trial Judge further recalls that, on

the basis of the available evidence, the specific articulable grounds must support

the "belief" that any of the risks under the three limbs of Article 41(6)(b) of the

Law exists, denoting an acceptance of the possibility, not the inevitability, of a

future occurrence.²⁷ In other words, the standard to be applied is less than

certainty, but more than a mere possibility of a risk materialising.²⁸

23. Lastly, when deciding on whether a person should be released or detained,

the Pre-Trial Judge must consider alternative measures to prevent the risks in

Article 41(6)(b) of the Law.²⁹

²³ Confirmation Decision, para. 521(a).

²⁴ See for example KSC-BC-2020-04, F00007/RED, Pre-Trial Judge, Public Redacted Version of the Decision on the Confirmation of the Indictment Against Pjetër Shala, 12 June 2020, public, para. 35.

²⁵ First Detention Decision, para. 20; Court of Appeals Decision, paras 23-24.

²⁶ See chapeau of Article 41(6)(b) of the Law.

²⁷ First Detention Decision, para. 20, with further references; see also KSC-BC-2020-05, F00127, Trial Panel I, Fourth Decision on Review of Detention, 25 May 2021, public, para. 17, with further references.

²⁸ Court of Appeals Decision, para. 22.

²⁹ As regards the obligation to consider "alternative measures", see KSC-CC-PR-2017-01, F00004, Specialist Chamber of the Constitutional Court, Judgment on the Referral of the Rules of Procedure and Evidence Adopted by Plenary on 17 March 2017 to the Specialist Chamber of the Constitutional Court Pursuant

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1. Risk of Flight

24. Mr Thaçi submits that recent political developments in Kosovo clearly demonstrate that he no longer enjoys the influence, popularity or support on which the Pre-Trial Judge relied upon in the First Detention Decision to find that he was a flight risk.³⁰ In particular, Mr Thaçi submits that, following his resignation as the country's President in November 2020, the following intervening events radically shifted the political landscape: (i) Mr Thaçi's political opponents gained 50.28% of the vote, and 58 parliamentary seats, in the February 2021 parliamentary elections;³¹ (ii) conversely, Mr Thaçi's former political party (the Democratic Party of Kosovo - "PDK") only received 17% of the popular vote and 19 parliamentary seats, reducing itself to a party of marginal relevance;³² and (iii) the new Government, led by a longstanding opponent of Mr Thaçi, proceeded to "purge" several officials who had been appointed by Mr Thaçi.33 Mr Thaçi further avers that, against this backdrop, and in the absence of any contemporaneous evidence, it would be unreasonable to keep relying on his purported "influence and authority" over vast networks of supporters which would be ready to help him abscond, as this would mean ascribing undue weight to an outdated cult of personality.34 Lastly, Mr Thaçi argues that to find that the ongoing piecemeal disclosure increases his incentive to flee would amount to an unlawful violation of his presumption of innocence.³⁵

to Article 19(5) of the Law No. 05/L-053 on Specialist Chambers and Specialist Prosecutor's Office (26 April 2017 SCCC Judgment), 26 April 2017, public, para. 114. See also ECtHR, Buzadji v. the Republic of Moldova [GC], no. 23755/07, Judgment, 5 July 2016, para. 87 in fine; ECtHR, Idalov v. Russia [GC], no. 5826/03, Judgment, 22 May 2012, para. 140 in fine.

³⁰ Request, paras 17-21.

³¹ Request, para. 18.

³² Request, para. 18.

³³ Request, para. 20.

³⁴ Request, para. 21.

³⁵ Request, para. 28.

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25. The SPO responds that the large amount of information disclosed to Mr Thaçi

since the First Detention Decision increases the risk of flight, insofar as Mr Thaçi's

account of the extent of the case against him has grown.³⁶ The SPO further refers

to Mr Thaçi's position of influence and authority over former subordinates and

supporters, and asserts that this potential network remains as active as ever.³⁷ In

this regard, the SPO refers to the set-up of a Kosovo Liberation Army ("KLA")

support campaign shortly after Mr Thaçi's arrest and some recent statements of

the acting chairman of the KLA War Veterans Association ("KLA WVA").38

Regarding Mr Thaçi's reliance on recent electoral results and political

developments in Kosovo, the SPO responds that Mr Thaçi's position of influence

transcends any recent political developments as it is primarily based on his past

prominent positions. In the SPO's view, current political results do not affect the

contacts and networks established while holding those positions.³⁹ Lastly, the SPO

rebuts Mr Thaçi's allegations on the existence of a systematic and politically

motivated "purge" of officials appointed by him, pointing out to a specific

incident in which one of these officials was dismissed because of his attempt to

break into the Presidential safe.⁴⁰

26. Mr Thaçi replies that the SPO failed to explain why his purported supporters,

despite being as active as ever, did not support PDK at recent parliamentary

elections. 41 Mr Thaçi challenges the SPO's reliance on the KLA support campaign,

arguing that this was a failure and was criticised as divisive even within the KLA

WVA.42 Mr Thaçi further argues that the SPO's allegations on the operativity of

Mr Thaçi's purported support network are unsubstantiated and that the

³⁶ Response, para. 5.

³⁷ Response, para. 6.

³⁸ Response, paras 6-7.

³⁹ Response, para. 10.

⁴⁰ Response, para. 11.

⁴¹ Reply, para. 4.

⁴² Reply, para. 5.

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statements of the acting chairman of the KLA WVA could not be relied on for

prolonging his pre-trial detention.⁴³ With regard to the Presidential safe incident,

Mr Thaçi submits that the SPO determined in the case at stake that no criminal

wrongdoing had been committed, thus confirming the political nature of the

dismissal and undermining the SPO's arguments on the existence of a purported

vast network of supporters.44 Lastly, Mr Thaçi reiterates that his presumption of

innocence would be violated should the Pre-Trial Judge find that ongoing

disclosure increases his risk of flight.⁴⁵

27. The Pre-Trial Judge recalls at the outset that he previously found that there is

a risk that Mr Thaçi will abscond based on his position of influence, which might

lead his supporters/former subordinates to give him access to resources and/or

help him abscond, and his ability to travel to several countries beyond the reach

of the SC.46

28. With particular regard to Mr Thaçi's influence and authority, the Pre-Trial

Judge found that they stemmed from the following past and recent influential

positions: (i) founding member of the KLA, (ii) member of the KLA General Staff,

(iii) KLA Commander-in-Chief, and more recently (iv) Prime Minister and

(v) President of Kosovo. 47 This finding was upheld by the Court of Appeal, which

dismissed as unpersuasive Mr Thaçi's allegation that, because he no longer held

any official capacity, his influence was no longer relevant.⁴⁸

29. Regarding the recent electoral and political developments in Kosovo, the Pre-

Trial Judge notes, at the outset, that the PDK results at the recent parliamentary

elections are not negligible, and do not reduce the party to a position of marginal

⁴³ Reply, para. 6.

44 Reply, para. 7.

⁴⁵ Reply, paras 10-12.

⁴⁶ First Detention Decision, paras 31, 33.

⁴⁷ First Detention Decision, para. 31.

⁴⁸ Court of Appeals Decision, para. 50.

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relevance, as suggested by Mr Thaçi. 49 The PDK earned 17% of the popular vote, making it the largest opposition party in the Assembly of the Republic of Kosovo. Such results indicate that, despite the resignation of Mr Thaçi as President of Kosovo, the PDK still enjoys electoral support.

30. Furthermore, The Pre-Trial Judge considers that electoral results and political developments are dependent on various factors and do not necessarily reflect the support or long-term popularity of an accused. Insofar as the positions which secured Mr Thaçi's authority and influence clearly predate the recent February 2021 parliamentary elections, the Pre-Trial Judge holds that his previous findings that Mr Thaçi holds influence in Kosovo as a former political leader and former KLA commander are not affected by recent electoral and political developments. First, supporters of Mr Thaçi do not necessarily have to be PDK voters. Second, the fact that Mr Thaçi still enjoys a degree of influence and authority within Kosovan society, including former subordinates, is shown by the establishment of a support campaign shortly after Mr Thaçi's arrest, without this finding being affected by the eventual outcome of such campaign. And third, Mr Thaçi's influence and authority stems from his past positions as a former politician and high-ranking KLA member, rather than his involvement in the contemporaneous political landscape. In this regard, recent political appointments by the new Government are not relevant for assessing whether Mr Thaçi still enjoys broad support in Kosovo. Furthermore, the Pre-Trial Judge considers that these recent political developments do not prevent Mr Thaçi's ability, due to his past positions and ensuing influence, to call upon the support of former subordinates and persons affiliated with the KLA WVA, and/or persons sympathetic to the KLA, who may be willing to give him access to resources and/or help him abscond, securing access to relevant information, and obtaining funds and means to travel.

⁴⁹ Request, para. 18.

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31. The Pre-Trial Judge lastly considers that, knowing the charges against him

and the possibility of a serious sentence in the event of a conviction, and receiving

evidence during the ongoing disclosure process, Mr Thaçi has gained increased

insight into the evidence underpinning these charges. The Pre-Trial Judge

considers that this finding does not impinge in any manner whatsoever on

Mr Thaçi's right to be presumed innocent. The Pre-Trial Judge recalls that there is

a well-grounded suspicion, on the basis of a preliminary evaluation of the

evidence presented by the SPO and progressively disclosed to Mr Thaçi, that the

latter bears individual criminal responsibility, pursuant to various forms of

liability, for a number of crimes against humanity and war crimes.⁵⁰ This finding

stands and is made without prejudice to the evidentiary discussion on Mr Thaçi's

guilt or innocence.⁵¹ Having previously found that Mr Thaçi's knowledge of the

charges against him and the possibility of a serious sentence in the event of a

conviction increases his risk of flight,52 the Pre-Trial Judge adds that Mr Thaçi

greater insight into the evidence underpinning these very charges on the basis of

the ongoing disclosure process does not negate that finding, but rather reinforces

it.

32. Therefore, notwithstanding the counter-balancing factors identified in the

First Detention Decision,⁵³ the Pre-Trial Judge finds that a risk of flight in relation

to Mr Thaçi continues to exist.

50 See para. 20 above.

⁵¹ The Pre-Trial Judge recalls that any analysis of pre-trial detention is taken in the context of the detained person's presumption of innocence. *See* 26 April 2017 SCCC Judgment, para. 113; Court of Appeals Decision, para. 17, with further references; similarly, ECtHR, *McKay v. the United Kingdom* [GC], no. 543/03, <u>Judgment</u>, 3 October 2006, para. 43.

⁵² First Detention Decision, para. 31.

⁵³ First Detention Decision, para. 32.

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2. Risk of Obstructing the Progress of SC Proceedings

33. Regarding the risk of obstruction, Mr Thaçi relies on the submissions made

above with regard to the risk of flight and avers that recent electoral and political

developments clearly indicate that he no longer enjoys any authority nor exerts

any influence over purported networks of supporters which might assist him in

obstructing SC proceedings.54 Moreover, Mr Thaçi argues that the extent of

protective measures granted in the present case,55 while reducing the risk to

participating witness, also substantially reduces Mr Thaçi's ability to obstruct

proceedings by interfering with and intimidating witnesses.⁵⁶

34. The SPO also reiterates its submissions made above with regard to the risk of

flight against the background of the recent political developments. Moreover, the

SPO argues that protective measures do not constitute changed circumstances as

it was foreseeable already as of the First Detention Decision that they would be

extensively adopted in this case. Lastly, the SPO asserts that protective measures

clearly illustrate the seriousness of the risk of obstruction in the current case. 57

35. Mr Thaçi replies that such an extensive regime of protective measures was

not foreseeable, in particular due to the SPO piecemeal approach in filing its

applications.⁵⁸ Mr Thaci further reiterates that the extent of protective measures

granted renders witness interference much less likely.⁵⁹

36. The Pre-Trial Judge recalls, at the outset, that he previously found that there

is a risk that Mr Thaçi will obstruct SC proceedings based on, among other things,

⁵⁴ Request, paras 17-21.

⁵⁵ Request, paras 23-24.

⁵⁶ Request, paras 25-26.

⁵⁷ Response, para. 9

58 Reply, para. 8.

⁵⁹ Reply, para. 9.

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Mr Thaçi's attempts to undermine the SC and Mr Thaci's offer of benefits to persons summonsed by the SPO.60

37. With regard to recent electoral and political developments, the Pre-Trial Judge recalls the finding made above according to which Mr Thaci's influence and authority over former subordinates and persons affiliated with the KLA WVA, and/or persons sympathetic to the KLA are premised on his past positions. Therefore, this finding is not affected by recent electoral and political developments.⁶¹ He further recalls the findings of the Court of Appeals, which were made in the context of the very risk of obstruction.⁶²

38. The Pre-Trial Judge further recalls that it has been found that, among other things, Mr Thaçi has [REDACTED] and that this, among other factors, could contribute to a risk of obstruction. 63 Against this backdrop, the Pre-Trial Judge notes the extent of the protective measures granted so far⁶⁴ and [REDACTED].⁶⁵ The case record shows that the risk of intimidation or interference for witnesses and/or their family members is inherently high, and the Pre-Trial Judge is not convinced that the risk of obstruction can be effectively mitigated relying only on protective measures.

⁶⁰ First Detention Decision, paras 40-41; Court of Appeals Decision, paras 52-68.

⁶¹ See para. 30 above.

⁶² See para. 28 above; Court of Appeals Decision, para. 50.

⁶³ Court of Appeals Decision, para. 71.

⁶⁴ KSC-BC-2020-06, F00133/COR/CONF/RED, Pre-Trial Judge, Confidential Redacted Version of Corrected Version of First Decision on Specialist Prosecutor's Request for Protective Measures, 14 December 2020, confidential; F00190/CONF/RED, Pre-Trial Judge, Confidential Redacted Version of Decision on Specialist Prosecutor's Second Request for Protective Measures and Renewed Request for Protective Measures and Procedural Matters, 5 February 2021, confidential; F00211/CONF/RED, Pre-Trial Judge, Confidential Redacted Version of Third Decision on Specialist Prosecutor's Request for Protective Measures, 3 March 2021, confidential; F00239/CONF/RED, Pre-Trial Judge, Confidential Redacted Version of Fourth Decision on Specialist Prosecutor's Request for Protective Measures, 26 March 2021, confidential; F00338/CONF/RED, Pre-Trial Judge, Confidential Redacted Version of Fifth Decision on Specialist Prosecutor's Request for Protective Measures, 4 June 2021, confidential; F00373/CONF/RED, Pre-Trial Judge, Confidential Redacted Version of Sixth Decision on Specialist Prosecutor's Request for Protective Measures, 25 June 2021, confidential; F00407/CONF/RED, Confidential Redacted Version of Seventh Decision on Specialist Prosecutor's Request for Protective Measures, 21 July 2021, confidential. 65 [REDACTED].

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39. This must be considered together with the fact that, as set out above, Mr Thaçi

has, at present, gained increased insight into the evidence underpinning the

serious charges against him on the basis of the ongoing disclosure process, and

that he continues to play a significant role in Kosovo on the basis of the previous

positions he occupied.⁶⁶

40. The Pre-Trial Judge further recalls that there is a persisting climate of

intimidation of witnesses and interference with criminal proceedings against

former KLA members,67 as exemplified by the aforementioned statement of the

acting chairman of the KLA War Veterans Association that he would publish more

confidential SC documents if he would obtain them. 68 Even though this factor is,

in and of itself, not determinative in relation to the risk of Mr Thaçi obstructing

the progress of the proceedings, it provides the context against which the

aforementioned findings, which pertain specifically to Mr Thaçi, must be

considered. It is also relevant in light of the fact that, as a former high-ranking

KLA member and political figure, Mr Thaçi holds a position of influence that

allows him to elicit the support of sympathisers in this climate. In addition, it is

recalled that the risk of obstruction need not materialise in an Accused personally

tampering with evidence or exerting influence or pressure on witnesses. It suffices

that an Accused instigates others or contributes in any way to the materialisation

of that risk.69

41. Accordingly, the Pre-Trial Judge concludes that the risk that Mr Thaçi will

obstruct the progress of SC proceedings continues to exist.

66 See paras 30-31 above.

⁶⁷ First Detention Decision, para. 43.

⁶⁸ Response, para. 7.

⁶⁹ KSC-BC-2020-06, IA003/F00005/RED, Court of Appeals Panel, Public Redacted Version of Decision on Rexhep Selimi's Appeal Against Decision on Interim Release, 30 April 2021, public, para. 59.

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3. Risk of Committing Further Crimes

42. Neither Mr Thaçi nor the SPO make submissions regarding the risk of

committing further crimes.

43. The Pre-Trial Judge recalls that, even though the existence of a risk of

obstruction does not automatically translate into a risk of committing further

crimes, the factors underpinning the former are of relevance to the assessment of

the latter in the circumstances of the present case. 70 It is further recalled that it

suffices that an Accused instigates or assists others to commit such crimes, or

contributes in any other way to their commission.71

44. Turning to the facts under consideration, besides the prevalent climate of

witness intimidation and Mr Thaçi's position of influence due to his past

positions, the Pre-Trial Judge recalls that he previously found that the course of

conduct aimed at undermining the SC and SPO and the attempts to interfere with

the proceedings showed that there is a likelihood that Mr Thaçi will commit

further crimes.72 In addition, his account of the SPO's case against him has

increased since the First Detention Decision in view of the ongoing disclosure of

evidence underpinning the serious charges against him.73

45. On this basis, the Pre-Trial Judge considers that, taken all factors together,

there is a risk that Mr Thaçi will, under any form of responsibility, commit crimes

similar to the underlying acts charged against those perceived as being opposed

to the KLA, including witnesses who have provided or could provide evidence in

the case and/or are due to appear before the SC. Accordingly, the Pre-Trial Judge

concludes that the risk that Mr Thaçi will commit further crimes continues to exist.

⁷⁰ First Detention Decision, para. 48.

⁷¹ First Detention Decision, paras 24, 48.

⁷² First Detention Decision, para. 48.

⁷³ See para. 31 above.

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4. Conclusion

46. The Pre-Trial Judge concludes that the risks that Mr Thaçi will abscond,

obstruct the progress of SC proceedings, or commit further crimes against those

perceived as being opposed to the KLA, including witnesses who have provided

or could provide evidence in the case and/or are due to appear before the SC,

continue to exist. The Pre-Trial Judge will assess below whether these risks can be

adequately addressed by any conditions for his release.

C. CONDITIONAL RELEASE

47. Mr Thaçi submits that he obtained written guarantees from [REDACTED] for

his interim release into their respective territories⁷⁴ and that these guarantees

adequately mitigate the risk that he will abscond and obstruct SC proceedings75

and eliminate any risk that he will commit further crimes. 76 In particular, Mr Thaçi

refers to [REDACTED] guarantees to prevent him from undertaking any public or

political activity, restricting and/or controlling and monitoring any contact and

communications as well as physical movement.⁷⁷ Mr Thaçi further submits that his

senior position shall not be used against him insofar as he is offering guarantees

from Third States.78 Relying on Rule 56(4) of the Rules, Mr Thaçi claims that,

having Third States consented to his release into their respective territory, the Pre-

Trial Judge shall hear the Third States to which he seeks to be released.⁷⁹ Lastly,

Mr Thaçi reiterates his undertaking to comply with any other condition imposed

by the Pre-Trial Judge.⁸⁰

74 Request, para. 35.

75 Request, paras 36-38.

⁷⁶ Request, para. 35.

77 Request, para. 37.

78 Request, para. 36.

79 Request, para. 33.

80 Request, para. 39.

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48. The SPO responds that there is nothing that either Kosovo or any other State

could do to sufficiently mitigate Article 41(6)(b) risks.81 In particular, the SPO

avers that, even in a Third State, Mr Thaçi would continue to have unlimited

access to his immediate family members and Third State's security forces, who

could in turn convey messages and information to his support network, creating

a dangerous opportunity for clandestine communications. 82 The SPO submits that

Mr Thaçi's array of previous positions and resulting network shall be taken into

account when assessing the mitigating potential of conditions,83 and that his senior

position shall be taken into consideration even if not released in his home state.84

Regarding the release into a Third State, the SPO argues that Third States do not

have the same cooperation obligations with the SC like Kosovo does.85 It submits

that, if satisfied that no conditions can mitigate the identified risks, the Pre-Trial

Judge shall not seek further observations by, in this case, [REDACTED].86 The SPO

submits that, in any case, [REDACTED], [REDACTED].

[REDACTED], [REDACTED], [REDACTED], [REDACTED].87

[REDACTED].88 The SPO avers that, in any event, [REDACTED], [REDACTED],

[REDACTED], [REDACTED].89

49. Mr Thaçi replies that the fact that Third States do not have the same

cooperation obligations as Kosovo shall not be used against him to deny interim

release, once these States guaranteed that they would cooperate with the SC. In

this regard, Mr Thaçi points out that one of them is a [REDACTED] and that both

are [REDACTED]. 90 Mr Thaci further reiterates that, pursuant to the Rules, the Pre-

81 Response, paras 12-13, 27.

82 Response, para. 13.

83 Response, para. 14.

84 Response, para. 26.

85 Response, para. 15.

86 Response, para. 16.

⁸⁷ Response, paras 17-23.

88 Response, para. 24.

89 Response, para. 25.

⁹⁰ Reply, paras 13-14.

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Trial Judge shall hear the Third States into which he seeks to be released, and that provisional release could not therefore be denied on the basis of an alleged lack of thoroughness of these general and preliminary guarantees.⁹¹ Mr Thaçi rejects the SPO's allegations on [REDACTED], [REDACTED], [REDACTED]. 92 Mr Thaçi further proposes to [REDACTED], [REDACTED].93 Lastly, Mr Thaçi submits that the SPO has not proved that [REDACTED]94 and that the SPO's submissions on the

impossibility of monitoring his communications are misleading.95

50. As regards the risk of flight, the Pre-Trial Judge considers that, as found in the First Detention Decision, this risk can be sufficiently mitigated on the basis of Mr Thaçi's commitment to remain in house arrest, especially in a Third State with a cooperation agreement with the SC, and to abide by the following conditions: (i) surrender of international travel documents; (ii) prohibition of approaching certain places or persons; (iii) attendance of proceedings by video-link; (iv) prohibition of the use of media or political activity.96

51. As regards the risk of obstructing the progress of SC proceedings or committing further crimes, the Pre-Trial Judge recalls his previous findings that it is only through the communication monitoring framework at the SC detention facilities that Mr Thaçi's communications can be effectively restricted and monitored, thereby mitigating the risks of him obstructing SC proceedings or engaging in or contributing to crimes.⁹⁷

52. The Pre-Trial Judge notes that [REDACTED]: (i) [REDACTED]; (ii) [REDACTED], [REDACTED]; (iii) [REDACTED], [REDACTED];

⁹¹ Reply, para. 15.

⁹² Reply, para. 16.

⁹³ Reply, para. 17.

⁹⁴ Reply, para. 18.

⁹⁵ Reply, paras 19-20.

⁹⁶ First Detention Decision, paras 52, 56.

⁹⁷ First Detention Decision, para. 57.

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(iv) [REDACTED]; (v) [REDACTED]; (vi) [REDACTED]; and (vii) [REDACTED]. 98 [REDACTED], [REDACTED], [REDACTED]. 99

53. At the outset, the Pre-Trial Judge finds it necessary to clarify the scope of Rule 56(4) of the Rules, which has been invoked by Mr Thaçi to argue that the Pre-Trial Judge is required to seek the views of the Third States into which he wishes to be released.100 The Pre-Trial Judge notes that a combined reading of Rule 56(4) of the Rules and Article 41(11) of the Law suggests otherwise. In particular, Article 41(11) of the Law provides that if released, any person detained in the SC detention facilities in the Host State, shall be transported to and released into, among others, another State that agrees to accept him. Rule 56(4) of the Rules, for its part, in further detailing the release into a Third State, provides that a detained person shall not be released in a Third State without the consent of that State and that a Panel shall hear the Third State to which the detained person seeks to be released. The combined reading of the two provisions, and in particular the reference of Article 41(11) of the Law to the wording "if released" suggests that a Panel shall seek the views of the Third State pursuant to Rule 56(4) of the Rules only when it intends to grant interim release or envisages the possibility thereof.¹⁰¹ To affirm otherwise would mean to run counter to the principles of efficiency and judicial economy, in addition to imposing an excessive and unnecessary burden on a Panel, as the latter would be obliged to seek the views of possibly a number of Third States, even when it considers that continued detention appears necessary regardless of any conditions. 102 Therefore, the Pre-Trial Judge finds that Rule 56(4)

⁹⁸ Annex A to the Request.

⁹⁹ Annex B to the Request.

¹⁰⁰ Request, para. 33; Reply, para. 15.

¹⁰¹ Similarly, ICC, Prosecutor v. Ali Muhammad Ali Abd-Al-Rahman ("Ali Kushayb"), ICC-02/05-01/20 OA2, Appeals Chamber, <u>Judgment on the Appeal of Mr Ali Muhammad Ali Abd-Al-Rahman against the decision of Pre-Trial Chamber II of 14 August 2020 entitled "Decision on the Defence Request for Interim Release"</u> ("Ali Kushayb Appeals Judgment on Interim Release), 8 October 2020, para. 55. Despite the difference in wording between regulation 51 of the ICC Regulations of the Court and Rule 56(4) of the Rules, the Pre-Trial Judge considers that similar conclusions can be reached.

¹⁰² Similarly, Ali Kushayb Appeals Judgment on Interim Release, para. 57.

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of the Rules cannot be interpreted as imposing on a Panel hearing an application for interim release or conducting a *proprio motu* review of detention, in the absence of any prospect for the application to succeed, a general obligation to seek observations from the State on the territory of which interim release is sought. 103 On the contrary, the Pre-Trial Judge considers that a Panel shall always seek additional information from a Third State if it is considering conditional interim release, the Third State has indicated its general willingness and ability to accept the release of a detained person into its territory and the Panel does not have sufficient information before it regarding the conditions of release.¹⁰⁴ Therefore, the Pre-Trial Judge finds that the lack of thoroughness of any preliminary guarantees cannot prevent a Panel, if convinced that interim release subject to conditions is possible, from requesting further information and clarifications from the Third State concerned.

54. The Pre-Trial Judge shall therefore assess whether conditions, be it the ones proposed by the Third States, or any other imposed proprio motu, mitigate or otherwise sufficiently address the risks posed by Mr Thaçi.

55. Against this backdrop, the Pre-Trial Judge considers that no additional conditions, including those proposed by [REDACTED] or any other conditions that might be implemented either in [REDACTED], could sufficiently address the risks posed by Mr Thaçi. In particular, the Pre-Trial Judge finds that even a complete restriction Mr Thaçi's access to telecommunications communications, in addition to the prohibition of contacting any third parties other than his immediate family and his defence team, would not prevent him from passing on instructions to other persons, for example his family members or

¹⁰³ Court of Appeals Decision, paras 84, 89.

¹⁰⁴ Similarly, ICC, Prosecutor v. Jean-Pierre Bemba Gombo, ICC-01/05-01/08-1937-Red2 (OA9), Judgment on the appeal of Mr Jean-Pierre Bemba Gombo against the decision of Trial Chamber III of 26 September 2011 entitled "Decision on the accused's application for provisional release in light of the Appeals Chamber's judgment of 19 August 2011", 15 December 2011, para. 35.

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any other third parties who would be necessarily in contact with him at his

assigned residence, with a view to intimidating and/or interfering with witnesses.

In this regard, the Pre-Trial Judge notes that such messages could be passed on in

several other ways, for example by asking someone to convey a message orally or

to use a device belonging to a third person. Conversely, at the SC detention

facilities, arrangements can be put in place, upon judicial authorisation, to prevent

such illicit communications. The Pre-Trial Judge finds that Mr Thaçi's influential

position and his [REDACTED] are of particular relevance in this regard. It follows

that Mr Thaçi's communications can only be restricted and monitored in a way to

sufficiently mitigate the risks of him obstructing SC proceedings or committing

further crimes through the communication monitoring framework at the SC

detention facilities.

56. Accordingly, the Pre-Trial Judge finds that neither the Proposed Conditions

nor any additional conditions would sufficiently mitigate the risks under

Article 41(6)(b)(ii) and (iii) of the Law. For this reason, the Pre-Trial Judge is also

not required to seek the views of [REDACTED] regarding Mr Thaçi's interim

release into their respective territories.

PROPORTIONALITY OF DETENTION

57. Mr Thaçi submits that his release is merited pursuant to Rule 56(2) of the

Rules, due to the unreasonably long period of his pre-trial detention, until the start

of the trial. 105 Mr Thaçi avers that, in this regard, the SPO bears full responsibility

for such unreasonable length, having repeatedly applied for extension of

deadlines, therefore setting back the expected date for the commencement of the

trial, which will most probably start in mid-2022. 106 Mr Thaçi further argues that

the SPO's ongoing investigations, in addition to unlawfully impinging on his right

¹⁰⁵ Request, paras 8, 16.

¹⁰⁶ Request, paras 9-14.

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to a fair trial, will lead to further delays. 107 Lastly, Mr Thaçi argues that current

COVID-19-related restrictions in the detention facilities disproportionately

interfere with his right to have adequate time and facilities for his defence. 108 In

particular, the limited access by the Accused to his counsel (limitations in travel

to and from the Netherlands, maximum two people at a time one of them having

necessary to be an interpreter, legal visits taking place through plexiglas) severely

hinder his and his defence team's capacity to adequately prepare for trial. 109

58. The SPO responds that the Panel of the Court of Appeals determined that the

Pre-Trial Judge was not required to estimate the probable length of detention in

the First Detention Decision. 110 It adds that all deadlines in this case have been met

or extended for good cause, and there is no indication that the SPO has been

dilatory. 111 According to the SPO, Mr Thaçi has been detained for eight months on

a vast array of war crimes and crimes against humanity committed over a near

two-year period, and the scale of these charges affects all aspects of the trial

process.¹¹² It is also of the view that Mr Thaçi's insistence that pre-trial proceedings

are too long ignores his own responsibility. 113

59. Mr Thaçi replies that whether extensions of time have been granted is

irrelevant, once it is clear that, since his pre-trial detention will be prolonged by at

least one year from original estimates, this has become unreasonable, for the

purposes of Rule 56(2) of the Rules.¹¹⁴ Mr Thaçi further refutes that he bears any

responsibility in relation to the length of the pre-trial proceedings.¹¹⁵

¹⁰⁷ Request, para. 15.

¹⁰⁸ Request, para. 29.

¹⁰⁹ Request, para. 30.

¹¹⁰ Response, para. 28.

¹¹¹ Response, para. 28.

¹¹² Response, para. 29.

¹¹³ Response, paras 30. ¹¹⁴ Reply, paras 1-2.

115 Reply, para. 3.

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60. The Pre-Trial Judge recalls, at the outset, the importance of the

proportionality principle in the determination of the reasonableness of pre-trial

detention. 116 The duration of time in detention pending trial is a factor that needs

to be considered along with the degree of the risks that are described in

Article 41(6)(b) of the Law, in order to determine whether, all factors being

considered, the continued detention "stops being reasonable" and the individual

needs to be released.¹¹⁷ However, the Pre-Trial Judge notes that the question

whether a period of time spent in pre-trial detention is reasonable cannot be

assessed in the abstract. Whether it is reasonable for an accused to remain in

detention must be assessed on the facts of each case and according to its specific

features.118

61. In assessing the proportionality of Mr Thaçi's detention so far, the Pre-Trial

Judge pays particular attention to the following factors: (i) Mr Thaçi was arrested

on 5 November 2020; (ii) he is charged with a number of counts of crimes against

humanity and war crimes in relation to events encompassing multiple locations in

Kosovo and Albania over an extended period of time; (iii) he could be sentenced

to a lengthy sentence, including life-long imprisonment, if convicted; (iv) the risks

under Article 41(6)(b)(ii) and (iii) of the Law cannot be mitigated by any

conditions; (v) all required procedural steps relating to the pre-trial phase of the

present case have been, are being or will be completed with a view to transmitting

the case for trial at a point in the foreseeable future; (vi) the relevant time limits

have been either met or extended for good cause - also at the request of Mr Thaçi

on certain occasions - and any additional requests for extension of time will be

evaluated against the applicable legal criteria; and (vii) Mr Thaçi and the SPO

continue to differ as to the likely start date of the trial.

¹¹⁶ KSC-BC-2020-07, IA001/F00005, Court of Appeals Panel, *Decision on Hysni Gucati's Appeal on Matters Related to Arrest and Detention*, 9 December 2020, public, paras 72-73.

¹¹⁷ Similarly, Court of Appeals Decision, para. 69.

¹¹⁸ Buzadji v. the Republic of Moldova [GC], para. 90.

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62. On this basis, the Pre-Trial Judge finds that the time Mr Thaçi has spent in pre-trial detention is not unreasonable within the meaning of Rule 56(2) of the Rules. He further finds that, at the present stage, any discussion as to the expected total length of Mr Thaçi's pre-trial detention remains premature and speculative. In this context, the Pre-Trial Judge recalls the additional guarantee provided for in the SC legal framework of the periodic review of the necessity of continued pretrial detention every two months. 119

63. Lastly, the Pre-Trial Judge notes Mr Thaçi's concerns about the limitations regarding access to counsel. While being mindful of the difficulties that Mr Thaçi might have encountered in establishing full contact with his defence team in the last months, the Pre-Trial Judge notes that such constraints shall be put in the context of the unprecedented global public health emergency. Against this background, the Pre-Trial Judge notes that, despite the restrictions in place, the Registry has proactively responded to the emergency, adapting its practices in order to safeguard the health of detainees and their right to have adequate facilities for the preparation of their defence. 120 In particular, the Pre-Trial Judge notes that: (i) the Registry launched a Secure Electronic Data Sharing System ("SEDS") for the electronic exchange of case-related materials, which provides counsel and detainees with additional means of exchanging defence materials through a bespoke file sharing location on the SC network; (ii) enhancements were also made to the acoustics in the legal consultation room in the detention facilities on 8 April 2021; and (iii) computer screens were placed in the legal consultation room in late May 2021 so that both counsel and detainees may look at documents simultaneously in real time. 121 The Pre-Trial Judge further notes that the Deputy

¹¹⁹ Similarly, as to the importance of repeated review, see ECtHR, Ereren v. Germany, no. 67522/09, Judgment, 6 November 2014, para. 64.

¹²⁰ KSC-BC-2020-06, F00353/RED, Registrar, Public Redacted Version of "Update to Submission of the Registrar Pursuant to Rule 23(2) on COVID-19 Risk Mitigation Measures" ("Registrar Covid-19 Update"), 16 June 2021, public; see in particular, para. 6 and fn. 12.

¹²¹ Registrar Covid-19 Update, fn. 12.

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Registrar has indicated that, due to the improvements in the COVID-19 situation, in-person visits with counsel can, since the month of July 2021, take place again in the same room (three privileged visitors) and printed documents can now be exchanged between detainees and counsel without having recourse to a Detention Officer. 122 Therefore, Mr Thaçi's right to communicate with his lawyer, as part of his right to have adequate time and facilities for the preparation of his defence, has not been restricted to such an extent that the very essence of the right was impaired and any supposed restriction on Mr Thaçi's right of access to his lawyer pursued the legitimate aim of the protection of his and others' health.¹²³

¹²² KSC-BC-2020-06, Transcript of Hearing, 21 July 2021, public, pp. 528-530.

¹²³ The European Court of Human Rights has stated that restrictions on access to a lawyer may be imposed if good cause exists; see, ECtHR, Campbell and Fell v. the United Kingdom, 7819/77 and 7878/77, Judgment, 28 June 1984; para. 113; similarly, Öcalan v. Turkey, 46221/99, Judgment, 12 March 2003, para.146. The finding was later upheld by the Grand Chamber in Öcalan v. Turkey [GC], 46221/99, Judgment, 12 May 2005, para.133.

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DISPOSITION

64. For the above-mentioned reasons, the Pre-Trial Judge hereby:

a) **ORDERS** Mr Thaçi's continued detention;

b) ORDERS Mr Thaçi, if he wishes to do so, to file submissions on the next

review of detention by no later than Wednesday, 31 August 2021, with

responses and replies following the timeline set out in Rule 76 of the

Rules; and

c) **ORDERS** the SPO, should Mr Thaçi decide not to file any submissions

by the aforementioned time limit, to file submissions on the next review

of Mr Thaçi's detention by no later than Monday, 6 September 2021, and

Mr Thaçi, if he wishes to do so, to file his submissions by no later than

Thursday, 16 September 2021.

Judge Nicolas Guillou

Pre-Trial Judge

Dated this Friday, 23 July 2021

At The Hague, The Netherlands.